

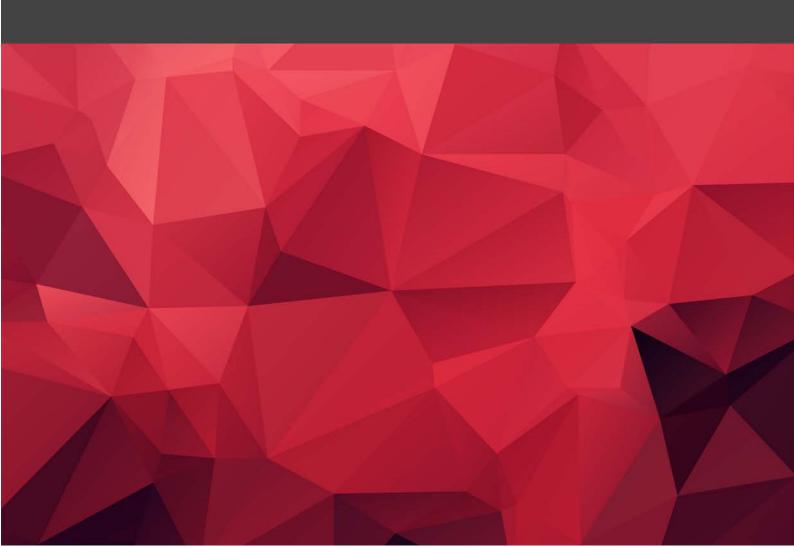
# Archwilydd Cyffredinol Cymru Auditor General for Wales

# 2018 Audit Plan – Monmouthshire County Council

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This document was produced by Ann-Marie Harkin, Huw Rees, Terry Lewis, Rhodri Davies, Non Jenkins and Dave Wilson

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# 2018 Audit Plan

### Summary

- As your external auditor, my objective is to carry out an audit which discharges my statutory duties as Auditor General and fulfils my obligations under the Public Audit (Wales) Act 2004, the Local Government (Wales) Measure 2009 (the Measure), Wellbeing of Future Generations (Wales) Act 2015, the Local Government Act 1999, and the Code of Audit Practice, namely to:
  - examine and certify whether your financial statements are 'true and fair';
  - assess whether you have made proper arrangements for securing economy, efficiency and effectiveness in the use of resources;
  - audit and assess whether you have discharged the duties and met requirements of the Measure; and
  - undertake studies to enable me to make recommendations for improving economy, efficiency and effectiveness or for improving financial or other management arrangements.
- The purpose of this plan is to set out my proposed work, when it will be undertaken, how much it will cost and who will undertake it.
- 3 There have been no limitations imposed on me in planning the scope of this audit.
- 4 My responsibilities, along with those of management and those charged with governance, are set out in Appendix 1.

### Audit of accounts

- It is my responsibility to issue a certificate and report on the financial statements which includes an opinion on their 'truth and fairness'. This provides assurance that the accounts:
  - are free from material misstatement, whether caused by fraud or error;
  - comply with statutory and other applicable requirements; and
  - comply with all relevant requirements for accounting presentation and disclosure.
- I also consider whether or not Monmouthshire County Council (the Council) has made proper arrangements for securing economy, efficiency and effectiveness in its use of resources and report by exception if the Annual Governance Statement does not comply with requirements.
- 7 Appendix 1 sets out my responsibilities in full.
- The audit work I undertake to fulfil my responsibilities responds to my assessment of risks. This understanding allows me to develop an audit approach which focuses on addressing specific risks whilst providing assurance for the financial statements as a whole. My audit approach consists of three phases as set out in Exhibit 1.

#### Exhibit 1: my audit approach

#### Planning:

Enquiry, observation and inspection to understand the entity and its internal controls in order to identify and assess risks



#### Execution:

Testing of controls, transactions, balances and disclosures in response to those risks



# Concluding and reporting:

Evaluation of evidence obtained to conclude and report appropriately

The risks of material misstatement which I consider to be significant and which therefore require special audit consideration, are set out in Exhibit 2 along with the work I intend to undertake to address them.

#### Exhibit 2: financial audit risks

Financial audit risk	Proposed audit response
Management Override  The risk of management override of controls is present in all entities. Due to the unpredictable way in which such override could occur, it is viewed as a significant risk.	My audit team will:  test the appropriateness of journal entries and other adjustments made in preparing the financial statements;  review accounting estimates for biases; and  evaluate the rationale for any significant transactions outside the normal course of business.
Revenue Recognition There is a risk of material misstatement due to fraud in revenue recognition and as such is treated as a significant risk.	My audit team will:  evaluate if there is a risk and, if so, which types of revenue give rise to such risks; and  obtain an understanding of the Council's related controls relevant to such risks and focus testing on the timing and value of revenue where appropriate.
Risk of Misstatement Risk of material misstatement in the financial statements arising from error or omission of transactions, balances and disclosure.	On receipt of the 2017-18 draft financial statements, my audit team will undertake a review of the statements and update our risk assessment accordingly.  We will design audit testing programmes to focus our work on material balances and transactions and any additional financial statement risks that arise following our review of the draft financial statements.

Financial audit risk	Proposed audit response
Accounts Preparation	My audit team will review:
The preparation of the Statement of Accounts will involve the estimation of a number of account figures such as provisions for the Council's liabilities.	<ul> <li>the annual assessment made by officers of the basis on which estimates are made and revised in line with the latest information; and</li> <li>documentation held to support estimates derived and judgements made, and refer to papers provided in support of them.</li> <li>We will also ensure that appropriate accounting and disclosure requirements are included within the financial statements.</li> </ul>
Sensitive Disclosures The Council's 2017-18 financial statements will include a number of disclosures which are material by nature. These include the disclosure of Related Parties, Senior Officer's Remuneration and Members' Allowances.	My audit team will review all notes and disclosures that are material by nature and will substantively test these to ensure that they are consistent with supporting evidence and all required disclosures are made in line with the Code of Practice on Local Authority Accounting.
Joint Progress Document (JPD) A number of issues were identified during our 2016-17 audit which the Council agreed to address for 2017-18 including: • vehicle additions not reflected in Fixed Assets; • disposed vehicles included in Fixed Assets; • capital additions for Voluntary Controlled Schools included in Fixed Assets; • reversal of impairments credited to the CIES; • Cash received before year-end but not included in Cash and Cash equivalents; • prepayments journal not post at year-end; • re-charges in the Expenditure and Funding Analysis and the CIES; • rounding errors in the draft financial statements; • disclosures not complying with Code of Practice for Local Authority Accounting; • review of annual entitlement of employees in calculating the accumulated absences provision; • IT Controls to be strengthened; and • transferring legal title of Osbaston School.	My audit team will follow up the progress made by the Council in addressing the issues raised within the Joint Progress Document.

#### Financial audit risk

#### City deal

City deals are arrangements negotiated with government that give greater accountability for actions in return for new powers to help encourage growth and jobs. The Cardiff Capital Region City Deal (the City Deal) involves ten South Wales' local authorities. The City Deal was ratified by all participating authorities on 1 March 2017.

The authorities have established a joint committee (the Regional Cabinet) to oversee delivery of a range of programmes designed to increase connectivity and to improve physical and digital infrastructure over the course of 20 years. The City Deal includes funding of £734 million for the South Wales Metro, of which over £500 million is provided by the Welsh Government and £125 million from the UK Government. In addition, the UK Government has provided a £375 million contribution, and the ten local authorities have agreed a commitment to borrow a combined total of £120 million as part of the Wider Investment Fund.

The Joint Cabinet have approved the first under the City Deal which we understand will be accounted for as an 'SPV' in the Joint Committee's accounts.

Monmouthshire will have a wider role in preparing the accounts of the 'SPV' and also paying some staff salaries.

This significant programme will have financial, governance and delivery risks that need to be managed. There will be a number of accounting issues to address including potential consolidation of joint committee accounts.

#### **Proposed audit response**

Liaising closely with the external auditors of the other local authorities, my audit team will monitor progress with the City Deal project and carry out early work as necessary to assess the existing and proposed financial and governance arrangements. We will also take into account the work undertaken by HM Treasury to scrutinise the effectiveness of the region's governance arrangements.

#### Financial audit risk

#### Early Closing of year end accounts

The current deadlines for the production and audit of Local Government bodies' accounts are 30 June and 30 September respectively. The Welsh Government will be bringing these dates forward to 31 May and 31 July over the next few years in all local government bodies, with full compliance by the 2020/21 financial year. Whilst the earlier deadlines may seem like a distant challenge, the scale of the changes required for the Council and ourselves means that planning needs to start now.

#### **Proposed audit response**

We are working with the Council and have already 'brought forward' a range of audit work so that it is completed earlier in the audit cycle.

The Council is expecting to have its accounts ready for audit by the end of May and a full set of working papers shortly afterwards. In order to close the accounts earlier it will be necessary in some areas to base figures on 'estimates' and we will audit the basis of these estimates and the basis of any assumptions made to ensure there are not likely to be any material differences that may affect the accuracy of the accounts.

We have also produced an updated 'Audit Deliverables' document so that both the Council and ourselves are clear on the documentation required to support our audit work and to ensure that our audit progresses as smoothly and as quickly as possible.

- I do not seek to obtain absolute assurance on the truth and fairness of the financial statements and related notes, but adopt a concept of materiality. My aim is to identify material misstatements, that is, those that might result in a reader of the accounts being misled. The levels at which I judge such misstatements to be material will be reported to the Audit Committee prior to completion of the audit.
- 11 For reporting purposes, I will generally treat any misstatements below a 'trivial' level (the lower of 5% of materiality or £100,000) as not requiring consideration by those charged with governance and therefore I will not report them.
- 12 My fees are based on the following assumptions:
  - information provided to support the financial statements is timely, to the quality expected and has been subject to quality assurance review;
  - appropriate accommodation and facilities are provided to enable my audit team to deliver the audit in an efficient manner;
  - all appropriate officials will be available during the audit;
  - you have all the necessary controls and checks in place to enable the Responsible Financial Officer to provide all the assurances that I require in the Letter of Representation addressed to me; and
  - Internal Audit's planned programme of work is complete and management has responded to issues that may have affected the financial statements.

#### Statutory audit functions

- In addition to the audit of the accounts, I have statutory responsibilities to receive questions and objections to the accounts from local electors. These responsibilities are set out in the Public Audit (Wales) Act 2004:
  - Section 30 Inspection of documents and questions at audit; and
  - Section 31 Right to make objections at audit.
- Audit fees will be chargeable for work undertaken in dealing with electors' questions and objections. Because audit work will depend upon the number and nature of any questions and objections, it is not possible to estimate an audit fee for this work.
- 15 If I do receive questions or objections, I will discuss potential audit fees at the time.

#### Other financial audit work

- In addition to my responsibilities in respect of the audit of the statutory financial statements set out above, I am also responsible for the audit of Monmouthshire County Council Welsh Church Act Fund and the Monmouthshire Farm School Endowment Trust Fund. My team will undertake the audit of these accounts on my behalf in accordance with the timescales agreed with the Council, as trustees and the Charity Commission.
- 17 The fee for this work will be discussed with the Council and is excluded from the fee set out in this Plan.

### Performance audit

- I need to balance my existing, new and proposed statutory duties with the need to continue to undertake meaningful, risk-based and proportionate audits and assessments. In discharging my responsibilities I will continue to seek to strike the most appropriate balance and add value by:
  - providing assurance on the governance and stewardship of public money and assets:
  - offering insight on the extent to which resources are used wisely in meeting people's needs; and
  - identifying and promoting ways by which the provision of public services may be improved.
- As it is likely that the anticipated Local Government Wales Bill will propose that the Local Government (Wales) Measure 2009 no longer applies to councils, I will minimise work that focuses on the process of improvement planning.
- In recent years I have placed reliance on my work under the Measure to help discharge my duty under the Public Audit (Wales) Act 2004 to satisfy myself that councils have made proper arrangements to secure economy, efficiency and effectiveness (value for money) in the use of resources. Given that in the future I will be unable to rely on my work under the Measure, in 2018-19, and subsequent

- years, the focus of my local performance audit programmes will be more clearly aligned to discharging my Public Audit (Wales) Act 2004 duty.
- In 2017-18 I undertook my first work under the Wellbeing of Future Generations (Wales) Act 2015, the Year One Commentary. This work sought to identify how public bodies are beginning to respond to the Act and share emerging practice. My 2018-19 programme will include the first examinations to be carried out under the Act. These examinations will assess the extent to which you are applying the sustainable development principle when taking steps towards meeting your well-being objectives.
- The Wales Audit Office also undertakes a programme of local government studies. This work is included within the Wales Audit Office estimates for funding from the Welsh Consolidated Fund and not local fees. Exhibit 3 summarises the present position on the current programme of studies. These studies primarily lead to a national report augmented by good practice and shared learning outputs rather than by local reports. Local findings, where relevant, will be captured in improvement assessment work and reported in annual improvement reports depending on the timing and the focus of conclusions.
- In the spring of 2018 I will also be consulting on my forward programme of studies across all sectors and I would welcome views on the areas I should focus my national reviews on when the consultation is launched.

Exhibit 3: local government studies

Study	Status
2016-17 studies	
How local government manages demand	Published January 2018
Strategic commissioning	Publish in March 2018
Improving wellbeing through housing adaptations	Publish in March 2018
2017-18 studies	
Services to rural communities	Fieldwork – Publish Summer/Autumn 2018
Use of data	Fieldwork – Publish Summer/Autumn 2018
Integrated care fund	Fieldwork February – Publish Autumn 2018

Taking all these factors into consideration, my 2018-19 programme of work will comprise:

#### Exhibit 4: performance audit programme

My 2018 performance audit programme will include local projects and national studies.

Performance audit programme	Brief description	
Improvement audit and assessment work including improvement planning and reporting audit.	Audit of discharge of duty to publish an improvement plan, and to publish an assessment of performance.	
Well-being of Future Generations Act (Wales) 2015 (WFG Act) examinations.	Examination of the extent to which the Council has acted in accordance with the sustainable development principle when taking steps to meet one or more of its wellbeing objectives.	
Assurance and Risk Assessment	Project to identify the level of audit assurance and/or where further audit work may be required in future years in relation to risks to the Council putting in place proper arrangements to secure value for money in the use of resources.	
One or more of the theme reviews	Environmental Health	
described opposite. We are currently discussing with the Council which of the review(s) will be undertaken. The outcomes of the discussions will be reported to the next meeting of the Audit Committee.	Review of the arrangements the Council has put in place to deliver environmental health services building on the study previously undertaken by the Auditor General for Wales as part of the 'delivering with less' themed studies.  Leisure Services	
	Review of the arrangements the Council has put in place to deliver leisure services building on the study previously undertaken by the Auditor General for Wales as part of the 'delivering with less' themed studies.	
	Corporate Safeguarding Arrangements	
	Review of the effectiveness of corporate safeguarding arrangements building on the study previously undertaken by the Auditor General for Wales in this area.	
We are currently discussing with the Council the details of the local bespoke work to be undertaken during the year. The outcomes of the discussions will be reported to the next meeting of the Audit Committee.		
2018-19 Local Government Studies	Funded by the Welsh Government	

Performance audit programme	Brief description
Implementation of the Social Services and Well-being Act	The Social Services and Well-being (Wales) Act 2014 focuses on reforming and simplifying the law relating to social services. The Act introduced new duties for local authorities, local health boards and other public bodies and covers adults, children and their carers, and came into force on 6 April 2016. The study will review progress by authorities in delivering their new duties under the Act and help to identify opportunities for improving current management and delivery arrangements. Further information can be found in our call for evidence report published in August 2017.
Implementation of Violence against Women, Domestic Abuse and Sexual Violence (Wales) Act 2015	The Violence against Women, Domestic Abuse and Sexual Violence (Wales) Act 2015 aims to improve the Public Sector response to violence against women, domestic abuse and sexual violence; provide a strategic focus on these issues; and ensure consistent consideration of preventive, protective and supportive mechanisms in the delivery of services. Our review will focus on the effectiveness of arrangements to improve support for people affected by such abuse and violence. Further information can be found in our call for evidence report published in August 2017.

Performance audit programme	Brief description
Value for Money of Planning Services	The Planning (Wales) Act 2015 (the Act) gained Royal Assent on 6 July 2015. The Act sets out a series of legislative changes to deliver reform of the planning system in Wales, to ensure that it is fair, resilient and enables development. An effective planning service will be at the front of shaping the character, development and prosperity of a local authority or national park. Given the requirements of the Act, it is important that planning authorities ensure that their services are fit for the future to ensure they meet both their statutory responsibilities but also support the delivery of corporate, regional and national priorities. Our review will consider the effectiveness and impact of planning services on local communities in Wales. Further information can be found in our call for evidence report published in August 2017.

The performance audit projects included in last year's Audit Plan, which are either still underway or which have been substituted for alternative projects in agreement with you, are set out in Appendix 2.

## Certification of grant claims and returns

- I have been requested to undertake certification work on the Council's grant claims and returns. A total of 12 grant claims were audited in respect of 2016-17, the same number of claims as in 2015-16. The total value of these claims was £76.4 million compared to £82.6 million in 2015-6. Our expectation is that the Welsh Government will streamline its assurance arrangements by rolling out the 'Summary Schedule of Certified Welsh Government Grants' to all unitaries. This follows successful piloting at four authorities last year. The revised arrangement means that there should only be a small number of claims and returns which remain to be certified in the 'traditional' way. The overall work programme in 2018 for unitaries is expected to include HB subsidy, 21st Century Schools, Nondomestic rates, Teachers' Pensions, Social Care Workforce Development and the Summary Schedule of Welsh Government funding. Locally, there may also be Communities First, pooled budgets and money transfers.
- For this year, the Welsh Government will not require me to provide any report of factual findings related to any activity levels or outcomes.
- 28 My audit fee for this work is set out in Exhibit 6.

#### Overall issues identified

29 Exhibit 5 summarises the more significant and/or recurring issues I identified when undertaking grant certification work in 2016-17.

#### Exhibit 5: overall issues relating to grant claim and return certification

#### Qualified grant claims and returns qualified in 2016-17

Of the 12 claims that were certified only one was qualified. Three claims were amended/adjusted to reflect changes required following our audit.

#### **Effectiveness of grant co-ordination arrangements**

The co-ordination arrangements for the compilation of grant claims are good and there were no significant areas where problems arose. The supporting working papers were of an adequate standard. The Council submitted 50% of its 2016-17 grant claims to us on time. All claims were certified by the required deadlines and we can confirm that we have certified all of the claims.

### Fee, audit team and timetable

#### Fee

- 30 Your estimated fee for 2018 is set out in Exhibit 6.
- As per our approved Fee Scheme for 2018-19, a small increase has been applied to my fee rates (less than 1%) which we have looked to offset by a reduction in audit days and/or skill mix in order to maintain the estimated audit fee at the same level as last year.

#### Exhibit 6: audit fee

Audit area	Proposed fee (£) <sup>1</sup>	Actual fee last year (£)
Audit of accounts <sup>2</sup>	176,068	176,068
Performance audit work <sup>3</sup>	103,341	103,341
Grant certification work <sup>4</sup>	55,000	65,265
Total fee	334,409	344,674

#### **Notes**

<sup>&</sup>lt;sup>1</sup> The fees shown in this document are exclusive of VAT, which is no longer charged to you.

<sup>&</sup>lt;sup>2</sup> Payable November 2017 to October 2018.

- <sup>3</sup> Payable April 2018 to March 2019.
- <sup>4</sup> Payable as work is undertaken.
- Planning will be ongoing, and changes to my programme of audit work and therefore my fee, may be required if any key new risks emerge. I shall make no changes without first discussing them with the Council.
- Further information on my <u>fee scales and fee setting</u> can be found on the Wales Audit Office website.

#### Audit team

The main members of my team, together with their contact details, are summarised in Exhibit 7.

#### Exhibit 7: my team

Name	Role	Contact number	E-mail address
Ann-Marie Harkin	Engagement Director and Engagement Lead Financial Audit	02920 320562	ann-marie.harkin@audit.wales
Huw Rees	Engagement Lead Performance Audit	02920 320599	huw.rees@audit.wales
Terry Lewis	Financial Audit Manager	02920 320641	terry.lewis@audit.wales
Rhodri Davies	Financial Audit Team Leader	02920 320500	rhodri.davies@audit.wales
Non Jenkins	Performance Audit Manager	02920 320595	non.jenkins@audit.wales
David Wilson	Performance Audit Lead	02920 320500	david.wilson@audit.wales

I can confirm that my team members are all independent of the Council and your officers. In addition, I am not aware of any potential conflicts of interest that I need to bring to your attention.

#### **Timetable**

I will provide reports, or other outputs as agreed, to the Council covering the areas of work identified in this document. My key milestones are set out in Exhibit 8.

#### Exhibit 8: timetable

Planned output	Work undertaken	Report finalised
2018 Audit Plan	November 2017 to January 2018	March 2018
Financial accounts work:		
Audit of Financial Statements     Report	February to September 2018	September 2018
Opinion on Financial Statements		September 2018
Financial Accounts Memorandum		October 2018
Performance audit work:		
Improvement audit and assessment work including improvement planning and reporting audit	April to December 2018	May and December 2018
Assurance and Risk Assessment	November 2018 to February 2019	March 2019
WFG Act examinations	September 2018 to February 2019	*March 2019
Thematic review(s)	April to October 2018	*March 2019
Local bespoke projects	April to October 2018	*December 2018
Annual Improvement Report	April 2018 to May 2019	*June 2019
2019 Audit Plan	October to December 2018	February 2019

<sup>\*</sup> Subject to timely clearance of draft findings with the Council.

# Future developments to my audit work

- 37 Details of future developments including changes to key International Financial Reporting Standards (IFRS) and of the Wales Audit Office's Good Practice Exchange (GPX) seminars are set out in Appendix 3.
- The Wales Audit Office's GPX programme seeks to support the improvement of public services across Wales by identifying and sharing good practice. The GPX seminars bring a range of public sector bodies together to share their practical experiences and learning in areas we consider would benefit from sharing good practice. The seminars are provided free of charge to delegates. Forthcoming events include:

- **Sustainable Procurement** focused upon how to create a mindset that supports sustainable procurement in relation to the WFG Act.
- **Measuring Outcomes** supporting the WFG Act, 44 bodies shift their focus from outputs to outcomes and impact.
- Adverse Childhood Experiences in partnership with ACE's Hub at Public Health Wales and the Future Generations Office.
- Digital Seminar taking account of the Wales Audit Office 'Using Data Effectively' study. Working in partnership with The Information Commissioners Office and Y Lab.
- Building Resilient Communities focusing on renewable energy, community skills, Welsh Language, housing and economy and Public Health Wales.
- Partnership working between Voluntary bodies and Public Sector Bodies - will also include the launch of the Good Practice Guide to Grants Management.
- Financial Audit Early Closure of Local Government Accounts focusing on cultural and behaviour changes.
- Alternative Service Delivery Models in partnership with WLGA, WCVA, Community Housing Cymru, Welsh NHS Confederation, and Good Practice Wales.
- **Cybersecurity** focusing on governance arrangements.
- Preventing Hospital Admissions jointly with NHS, Social Care, Housing and partners from the Third Sector.
- Youth following thematic reports from Estyn, CIW, HIW and the Wales
  Audit Office on the topic of youth. The GPX team will follow on with a
  seminar to share the learning.

# Appendix 1

## Respective responsibilities

#### Audit of accounts

As amended by the Public Audit (Wales) Act 2013, the Public Audit (Wales) Act 2004 sets out my powers and duties to undertake your financial audit. It is my responsibility to issue a certificate and report on the financial statements which includes an opinion on:

- their 'truth and fairness', providing assurance that they:
  - are free from material misstatement, whether caused by fraud or error;
  - comply with the statutory and other applicable requirements; and
  - comply with all relevant requirements for accounting presentation and disclosure.
- the consistency of information in the Annual Report with the financial statements.

I must also state by exception if the Annual Governance Statement does not comply with requirements, if proper accounting records have not been kept, if disclosures required for remuneration and other transactions have not been made or if I have not received all the information and explanations I require.

The Public Audit (Wales) Act 2004 requires me to assess whether the Council has made proper arrangements for securing economy, efficiency and effectiveness in the use of resources. To achieve this, I consider:

- the results of the audit work undertaken on the financial statements;
- the Council's system of internal control, as reported in the Annual Governance Statement and my report thereon;
- the results of other work carried out including work carried out under the Local Government (Wales) Measure 2009 (the Measure), certification of claims and returns, and data-matching exercises;
- the results of the work of other external review bodies where relevant to my responsibilities; and
- any other work that addresses matters not covered by the above, and which I
  consider necessary to discharge my responsibilities.

The Public Audit (Wales) Act 2004 sets out the rights of the public and electors to inspect the Council's financial statements and related documents, to ask me, as the Appointed Auditor questions about the accounts and, where appropriate, to challenge items in the accounts. I must also consider whether in the public interest, I should make a report on any matter which comes to my notice in the course of the audit.

My audit work does not relieve management and those charged with governance of their responsibilities which include:

• the preparation of the financial statements and Annual Report in accordance with applicable accounting standards and guidance;

- the keeping of proper accounting records;
- ensuring the regularity of financial transactions; and
- securing value for money in the use of resources.

Management agrees to provide me with:

- access to all information of which management is aware that is relevant to the preparation of the financial statements such as records, documentation and other matters;
- additional information that I may request from management for the purpose of the audit; and
- unrestricted access to persons within the Council from whom I determine it necessary to obtain audit evidence.

Management will need to provide me with written representations to confirm:

- that it has fulfilled its responsibilities for the preparation of the financial statements;
- that all transactions have been recorded and are reflected in the financial statements;
- the completeness of the information provided to me for the purposes of the audit;
   and
- to support other audit evidence relevant to the financial statements or specific assertions in the financial statements if I deem it necessary or if required by ISAs.

#### Performance audit

The Public Audit (Wales) Act 2004 requires me, by examination of the accounts or otherwise, to satisfy myself that the body has made proper arrangements for:

- securing economy, efficiency and effectiveness in its use of resources; and
- that the body, if required to publish information in pursuance of a direction under section 47 (performance information) has made such arrangements for collecting and recording the information and for publishing it as are required for the performance of its duties under that section.

The Measure places a general duty on improvement authorities to 'make arrangements to secure continuous improvement in the exercise of [their] functions'. It also places specific requirements on authorities to set improvement objectives, and to publish annual improvement plans and assessments of performance. Improvement authorities are defined as county and county borough councils, national park authorities, and fire and rescue authorities.

The Measure also requires me to carry out an improvement assessment for each improvement authority every year, to determine whether the authority is likely to comply with its general duty and requirements of the Measure. I must also carry out an audit of whether the authority has discharged its improvement planning and reporting duties.

The Auditor General may also in some circumstances carry out special inspections (under section 21), in respect of which he will provide a report to the relevant authorities

and Ministers, and which he may publish (under section 22). The Auditor General will summarise audit and assessment reports in his published Annual Improvement Report (under section 24). This will also summarise any reports of special inspections.

Section 15 of the Well-being of Future Generations Act (Wales) 2015 requires me to carry out examinations of public bodies for the purposes of assessing the extent to which it has acted in accordance with the sustainable development principle when:

- setting well-being objectives; and
- taking steps to meet those objectives.

I must carry out such an examination of each public body at least once during a five-year period. Before the end of the period I must report on the results of those examinations to the National Assembly.

# Appendix 2

# Performance work in last year's audit outline still in progress

#### Exhibit 9: performance work in last year's audit outline still in progress

Six pieces of performance audit work included in last year's audit plan remain outstanding.

Performance audit project	Status	Comment
Thematic Review: Overview and Scrutiny – Fit for the Future?	Fieldwork complete	Draft report planned for issue in March 2018
Local review: Whole authority review of children's safeguarding	Fieldwork complete	Draft report planned for issue in April 2018
Aligning the Levers of Change – Current Successes and Remaining Challenges	Fieldwork complete	Draft output planned for issue in March 2018
Thematic Review: Service User Perspective	Project brief issued	Fieldwork planned for March – May 2018.
2018 Audit Plan	In progress	Audit Plan to Audit Committee in March 2018
Annual Improvement Report	In progress	To be published April 2018

# Appendix 3

# Other future developments

# Forthcoming key IFRS changes

Exhibit 10: forthcoming key IFRS changes

Standard	Effective date	Further details
IFRS 9 Financial instruments	2018-19	IFRS 9 financial instruments will replace IAS 39 and includes a new principles-based approach for the classification and measurement of financial assets. It also introduces a new impairment methodology for financial assets based on expected losses rather than incurred losses. This will result in earlier and more timely recognition of expected credit losses. The accounting requirements for financial liabilities are almost all carried forward unchanged from IAS 39.
IFRS 15 Revenue from contracts with customers	2018-19	IFRS 15 revenue from contracts with customers introduces a principles-based five-step model for recognising revenue arising from contracts with customers. It is based on a core principle requiring revenue recognition to depict the transfer of promised goods or services to the customer in an amount that reflects the consideration the body expects to be entitled to, in exchange for those goods or services. It will also require more extensive disclosures than are currently required.
IFRS 16 Leases	2019-20	IFRS 16 will replace the current leases standard IAS 17. The key change is that it largely removes the distinction between operating and finance leases for lessees by introducing a single lessee accounting model that requires a lessee to recognise assets and liabilities for all leases with a term of more than 12 months, unless the underlying asset is of low value. It will lead to all leases being recognised on the balance sheet as an asset based on a 'right of use' principle with a corresponding liability for future rentals. This is a significant change in lessee accounting.

#### General Data Protection Regulation (GDPR)

The GDPR is a new data protection law for the whole of the EU applicable from 25 May 2018, which has the intention of harmonising and updating data protection laws. The UK Government has introduced the Data Protection Bill which will incorporate the GDPR into UK law and replace the 1998 Data Protection Act, and which it intends will also come into force on 25 May 2018.

The GDPR introduces new requirements for personal data processing, including an accountability principle which will require more detailed records of the processing of personal data, evidence of compliance with the data protection principles and the technical and organisational security measures taken to protect the data. We are updating our own policies, processes and documentation with a view to meeting these requirements and expect that the bodies we audit will be taking similar steps. Key areas of additional work include the use of more detailed fair processing notices, more privacy impact assessments and more extensive record keeping in relation to processing activities.

#### Wales Pension Partnership

The administering authorities for the eight Local Government Pension Scheme (LGPS) funds in Wales have established a pension investment pool in line with government requirements. The Wales Pension Partnership Joint Governance Committee will, from April 2018 onwards, oversee the pooling of some £15 billion of investments from the eight LGPS funds in Wales.

The relevant authorities need to be fully engaged in this process to ensure that appropriate arrangements are put in place that meet their requirements and to achieve the benefits of pooling which include economies of scale and reduced costs.

### Good Practice Exchange

The Wales Audit Office's Good Practice Exchange (GPX) helps public services improve by sharing knowledge and practices that work. Events are held where knowledge can be exchanged face-to-face and resources shared online.

### Exhibit 11: Planned forthcoming GPX webinars and Seminars.

My planned GPX programme includes 11 subject areas.

Date	Format	Topic		
April 2018	Webinar	Sustainable Procurement. Focused upon how to create a mindset that supports sustainable procurement in relation to the WFG Act.		
May 2018	Webinar	<b>Measuring Outcomes</b> . Supporting the WFG Act 44 bodies shift their focus from outputs to outcomes and impact.		
June 2018	Seminar	Adverse Childhood Experiences. In partnership with ACE's Hub at Public Health Wales and the Future Generations Office.		
June 2018	Seminar	<b>Digital</b> . Seminar, taking account of the Wales Audit Office 'Using Data Effectively' study. Working in partnership with The Information Commissioners Office and Y Lab.		
July 2018	Seminar	<b>Building Resilient Communities.</b> Focusing on renewable energy, community skills, Welsh Language, housing and economy and Public Health Wales.		
September 2018	Seminar	Partnership working between Voluntary bodies and Public Sector Bodies. Will also include the launch of the Good Practice Guide to Grants Management.		
October 2018	Webinar	Financial Audit – Early Closure of Local Government Accounts.  Focusing on cultural and behaviour changes.		
December 2018	Seminar	Alternative Service Delivery Models. In partnership with WLGA, WCVA, Community Housing Cymru, Welsh NHS Confederation and Good Practice Wales.		
January 2019	Webinar	Cybersecurity. Focusing on governance arrangements.		
February 2019	Seminar	Preventing Hospital Admissions. Jointly with NHS, Social Care, Housing and partners from the Third Sector.		
March 2019	Seminar	Youth. Following thematic reports from Estyn, CSSIW, HIW and the Wales Audit Office on the topic of youth. The GPX team will follow on with a seminar to share the learning.		

# Appendix 4

## National value-for-money studies

The Council may also be interested in the national value-for-money examinations that I undertake, some of which will be of particular relevance to, and may involve evidence gathering across, local government. These studies are supported by funds approved by the National Assembly. Reports are presented to the National Assembly's Public Accounts Committee to support its scrutiny of public expenditure and potentially support scrutiny by other National Assembly committees.

Exhibit 12 covers all of the value-for-money studies work currently programmed. The programme includes all-Wales summaries of audit work undertaken locally in the NHS and reactive examinations into specific issues of public concern that have been raised with me. In addition to the work outlined below, I may decide during the year to prepare other national reports summarising local audit work, follow-up work, or based on the findings of other reactive examinations.

Further updates on my programme of value-for-money studies will be provided to you within the regular progress reports prepared by my team.

Exhibit 12: national value-for-money studies

Topic	Anticipated publication (as at 11 January 2018)		
Primary care services <sup>2</sup>	February/March 2018		
Access to public services with the support of specialist interpretation and translation	March/April 2018		
Waste management (waste prevention) Waste management (municipal recycling) Waste management (procurement of infrastructure)	March/May 2018		
Early intervention and public behaviour change <sup>3</sup>	March/April 2018		
GP out-of-hours services – national summary report	April/May 2018		
Rural Development Programme 2014- 2020	April/May 2018		
Business finance	May 2018		

<sup>&</sup>lt;sup>2</sup> An initial data rich report presenting a 'picture of primary care' in advance of further local audit work.

<sup>&</sup>lt;sup>3</sup> Following on from some good practice work, we are planning to produce a short summary paper to highlight some of the issues raised and evidence gathered through that work, supported by a series of podcasts.

Topic	Anticipated publication (as at 11 January 2018)		
NHS agency staffing costs <sup>4</sup>	Summer 2018		
EU Structural Funds programmes 2014- 2020	Summer 2018		
Improving the wellbeing of young people	Autumn 2018		
Radiology services – national summary	To be confirmed		
Integrated Care Fund	November 2018		
Care experienced by children and young people <sup>5</sup>	To be confirmed		

<sup>&</sup>lt;sup>4</sup> Work has recently commenced on gathering data from across the health services of the UK to support a paper on the various approaches being taken to address the increasing costs of employing agency medical and nursing staff within the NHS. The precise format for this output is still to be determined.

<sup>&</sup>lt;sup>5</sup> The PAC has now set out its initial <u>plans</u> for some ongoing inquiry work on this topic. I will be supporting this work, although the precise nature of, and timescale for, any additional audit-related outputs is still to be determined.

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